out, there are several reasons why this proposal would serve the public interest. Most importantly, this option will simplify and reduce the regulatory burdens on small LECs. Further, the 10,000 access line threshold, and the other safeguards proposed by NECA, will ensure that there will be only a negligible impact on current average schedule companies and on NECA pool revenue requirements. 66

H. The Merger and Acquisition Provisions Should be Consistent with the Rules Adopted in CC Docket 89-2.

USTA agrees with NTCA that the merger and acquisition provisions of the incentive plan should be consistent with the pooling status merger rules adopted in CC Docket 89-2 which allows LECs involved in mergers and acquisitions to retain their pre-transaction pooling status.⁵⁷ As NTCA

⁵³(...continued)
receive settlements under interstate Average Schedules."
NTCA Comments, p. 14.

^{54 &}lt;u>See</u> NECA Comments, pp. 16-18.

⁵⁵ <u>See id</u>. at 19-20.

⁵⁶ In addition to its average schedule proposal, USTA supports NECA's request that NECA be given flexibility to develop an optional pool incentive plan. <u>See NECA Comments</u>, pp. 15-16.

Amendment of Part 69 of the Commissions' Rules
Relating to the Common Line Pool Status of Local Exchange
Carriers involved in Mergers or Acquisitions, Report and
Order, 5 FCC Rcd 231 (1989).

urges, ⁵⁸ whether an incentive plan LEC acquires a non-plan LEC, or vice versa, the two LECs should be able to retain their pre-transaction status. As in Docket 89-2, waiver should be required only in instances where a merger or acquisition would result in returning more than 50,000 access lines to pooling status.

III. CONCLUSION.

Most parties commenting in this proceeding agree that the Commission must make several changes to its incentive proposals for small and midsize LECs if these proposals are to achieve their intended public interest objectives. Of the commenting parties, AT&T stands virtually alone in advocating an inadequate earnings range for the optional incentive plan, an inequitable common line demand adjustment formula, the exclusion of known and measurable changes, and reliance on historical data for baseline regulation which could have a deleterious impact on small LECs and the NECA pools. As shown above, AT&T's arguments do not stand scrutiny and should be rejected.

For these reasons and those set forth in USTA's comments, the Commission should modify its proposals on

⁵⁸ NTCA Comments, pp. 15-16.

regulatory reform for small and midsize telephone companies.

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September 28, 1992

CERTIFICATE OF SERVICE

I, Robyn L.J. Davis, do certify that on September 28, 1992 copies of the foregoing Reply Comments of the United States
Telephone Association were either hand-delivered, or deposited in the U.S. Mail, first-class, postage prepaid to the persons on the attached service list.

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